# A Report On America's Failing Infrastructure

**BY BARBARA BILLITZER** 

Infrastructure is the foundation that connects our nation's businesses, communities, and people, driving our economy and improving our quality of life. For the U.S. economy to be competitive, we need a first class infrastructure system.

However, according to the American Society of Civil Engineers (ASCE), we are failing to keep pace with the current and expanding needs, and investment in infrastructure is faltering. In March, the ASCE 2013 Report Card for America's Infrastructure gave the nation's infrastructure an overall grade of D+.

#### STEWARDS OF INFRASTRUCTURE

Once every four years, America's civil engineers publish a comprehensive assessment of the nation's major infrastructure categories. Grades are assigned according to capacity, condition, funding, future need, operation and maintenance, public safety, resilience and innovation. Since 1998, the grades have been near failing, averaging only Ds, due to delayed maintenance and underinvestment across most categories. These assessments highlight the fact that America's critical infrastructure—principally its roads, bridges, drinking water systems, mass transit systems, schools and systems for delivering energy—may soon fail to meet society's needs. ASCE believes they have an obligation to point out to the White House, Congress, and state and local legislators what is happening to the infrastructure in the United States.

"As civil engineers, ASCE believes that we are the stewards of infrastructure—we designed it, we built it, and we actually oversee the operations and maintenance of it in many cases," notes ASCE President Gregory E. DiLoreto, P.E., F.ASCE. "It's more than simply raising the grade. Investment in our infrastructure will help grow our economy. It will create jobs and improve our quality of life."

#### PROGRESS SLOW, BUT POSSIBLE

This year marks the first time that the grades rose, showing slight progress from a D grade in the 2009 report. This demonstrates that, when investments are made to improve our aging infrastructure and projects move forward, the grades rise. For example, the bridge category rose by a half a grade, reflecting a concentrated effort to begin repairing some of our structurallydeficient bridges. In rail, greater private investment for efficiency and connectivity brought improvements. And several categories benefited from short-term boosts in federal funding.

While this modest progress is encouraging, it is clear that we have a significant backlog of overdue maintenance across our infrastructure systems, a pressing need for modernization, and an immense opportunity to create reliable, long-term funding sources to avoid wiping out any recent gains. The report card concludes that to raise the grades and get our infrastructure at an acceptable level, a total investment of \$3.6 trillion is needed by 2020 across 16 different sectors. Currently, only about \$2 trillion in infrastructure spending is projected, leaving an estimated shortfall of approximately \$1.6 trillion.

In April, President Obama released a 2014 federal budget plan that includes \$50 billion for infrastructure investments, including \$40 billion to cover what are called "Fix it First" projects. These include repairing highways, bridges, transit systems and airports nationwide, while providing \$10 billion for competitive programs to encourage innovation in completing high-value infrastructure projects.

"The budget invests in repairing our existing infrastructure and building the infrastructure of tomorrow, including high-speed rail, high-tech schools, and power grids that are resilient to future extreme conditions," the White House announced. "These investments will both lay the foundation for long-term economic growth and put workers back on the job now."

ASCE President DiLoreto praised the 2014 budget proposal and its focus on investing in America's transportation infrastructure. "It's time for all leaders from all parties to invest in America's future to assure we have a strong foundation for an everchanging 21<sup>st</sup> century economy."

#### 2013 REPORT CARD

The ASCE assigned grades to each of the 16 key categories. A summary of finding has been published with their permission. For more information, visit www.infrastructurereportcard.com.

#### Energy



America relies on an aging electrical grid and pipeline distribution systems, some of which originated in the 1880s. Investment in power transmission has increased since 2005, but ongoing permitting issues, weather events, and limited maintenance have contributed to an increasing number of failures and power interruptions. While demand for electricity has remained level, the availability of energy in the form of electricity, natural gas, and oil will become a greater challenge after 2020 as the population increases. Although about 17,000 miles of additional high-voltage transmission lines and significant oil and gas pipelines are planned over the next five years, permitting and siting issues threaten their completion. Thus, the grade for energy remained a D+.



Limited maintenance, weather events and a host of ongoing permitting and siting issues have contributed to an increasing number of power failures and interruptions.

#### WATER AND ENVIRONMENT

#### Dams

Dams again earned a grade of D. The average age of the 84,000 dams in the country is 52 years old. The nation's dams are aging and the number of high-hazard dams is on the rise. Many of these dams were built as low-hazard dams protecting undeveloped agricultural land. However, with an increasing population and greater development below dams, the overall number of high-hazard dams continues to increase, to nearly 14,000 in 2012. The number of deficient dams is currently more than 4,000. The Association of State Dam Safety Officials estimates that it will require an investment of \$21 billion to repair these aging, yet critical, high-hazard dams.

## Drinking Water

The grade for drinking water improved slightly to a D. At the dawn of the 21<sup>st</sup> century, much of our drinking water infrastructure is nearing the end of its useful life. There are an estimated 240,000 water main breaks per year in the United States. Assuming every pipe would need to be replaced, the cost over the coming decades could reach more than \$1 trillion, according to the American Water Works Association. The quality of drinking water in the United States remains universally high, however. Even though pipes and mains are frequently more than 100 years old and in need of replacement, outbreaks of disease attributable to drinking water are rare.

#### Hazardous Waste

There has been undeniable success in the cleanup of the nation's hazardous waste and brownfields sites. However, annual funding for Superfund site cleanup is estimated to be as much as \$500 million short of what is needed, and 1,280 sites remain on the National Priorities List with an unknown number of potential sites yet to be identified. More than 400,000 brownfields sites await cleanup and redevelopment. The Environmental Protection Agency estimates that one in four Americans lives within three miles of a hazardous waste site. The grade for hazardous waste remained unchanged at a D.

#### Levees

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Levees again earned a near failing grade of D- in 2013. The nation's estimated 100,000 miles of levees can be found in all 50 states and the District of Columbia. Many of these levees were originally used to protect farmland, and now are increasingly protecting developed communities. The reliability of these levees is unknown in many cases, and the country has yet to establish a National Levee Safety Program. Public safety remains at risk from these aging structures, and the cost to repair or rehabilitate these levees is roughly estimated to be \$100 billion by the National Committee on Levee Safety. However, the return on investment is clear – as levees helped in the prevention of more than \$141 billion in flood damages in 2011.

### Solid Waste



In 2010, Americans generated 250 million tons of trash. Of that, 85 million tons were recycled or composted. This represents a 34% recycling rate, more than double the 14.5% in 1980. Per capita generation rates of waste have been steady over the past 20 years and have even begun to show signs of decline in the past several years. The grade for solid waste improved in 2013, and it earned the highest grade of B-.

#### Wastewater



The grade for wastewater improved slightly to a D. Capital investment needs for the nation's wastewater and stormwater systems are estimated to total \$298 billion over the next 20 years. Pipes represent the largest capital need, comprising three quarters of total needs. Fixing and expanding the pipes will address sanitary sewer overflows, combined sewer overflows, and other pipe-related issues. In recent years, capital needs for the treatment plants comprise about 15%-20% of total needs, but will likely increase due to new regulatory requirements. Stormwater needs, while growing, are still small compared with sanitary pipes and treatment plants. Since 2007, the federal government has required cities to invest more than \$15 billion in new pipes, plants and equipment to eliminate combined sewer overflows.

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# TRANSPORTATION

#### Aviation

Despite the effects of the recent recession, there were about 33 million more commercial flights in 2011 than in 2000, stretching the system's ability to meet the needs of the nation's economy. The Federal Aviation Administration (FAA) estimates that the national cost of airport congestion and delays was almost \$22 billion in 2012. If current federal funding levels are maintained, the FAA anticipates that the cost of congestion and delays to the economy will rise from \$34 billion in 2020 to \$63 billion by 2040. Aviation again earned a D.

## Bridges



In the U.S., over two hundred million trips are taken daily across deficient bridges in the 102 largest metropolitan regions. In total, one in nine of the nation's bridges are rated as structurally deficient, while the average age of the nation's 607,380 bridges is currently 42 years. The Federal Highway Administration estimates that to eliminate the nation's bridge backlog by 2028, we would need to invest \$20.5 billion annually, while only \$12.8 billion is being spent currently. The challenge for federal, state and local governments is to increase bridge investments by \$8 billion annually to address the identified \$76 billion in needs for deficient bridges across the United States. However, with the overall number of structurally deficient bridges continuing to trend downward, the grade improved to C+.



# Inland Waterways



Our nation's inland waterways and rivers are the hidden backbone of our freight network – they carry the equivalent of about 51 million truck trips each year. In many cases, the inland waterways system has not been updated since the 1950s, and more than half of the locks are over 50 years old. Barges are stopped for hours each day with unscheduled delays, preventing goods from getting to market and driving up costs. There is an average of 52 service interruptions a day throughout the system. Projects to repair and replace aging locks and dredge channels take decades to approve and complete, exacerbating the problem further. Inland waterways received a D- grade once again, as conditions remain poor and investment levels remain stagnant.

### Ports



This new category for 2013 debuted with a grade of C. The U.S. Army Corps of Engineers estimates that more than 95% (by volume) of overseas trade produced or consumed by the United States moves through our ports. To sustain and serve a growing economy and compete internationally, our nation's ports need to be maintained, modernized and expanded. While port authorities and their private sector partners have planned over \$46 billion in capital improvements from now until 2016, federal funding has declined for navigable waterways and landside freight connections needed to move goods to and from the ports.

# Rail



Railroads are experiencing a competitive resurgence as both an energy-efficient freight transportation option and a viable cityto-city passenger service. In 2012, Amtrak recorded its highest year of ridership with 31.2 million passengers, almost doubling ridership since 2000, with growth anticipated to continue. Both freight and passenger rail have been investing heavily in their tracks, bridges, and tunnels as well as adding new capacity for freight and passengers. In 2010 alone, freight railroads renewed the rails on more than 3,100 miles of railroad track, equivalent to going coast to coast. Since 2009, capital investment from both freight and passenger railroads has exceeded \$75 billion, actually increasing investment during the recession when materials prices were lower and trains ran less frequently. With high ridership and greater investment in the system, the grade for rail saw the largest improvement, moving up to a C+ in 2013.



The Federal Highway Administration estimates a \$170 billion in capital investment is needed annually to improve road conditions.

#### Roads

Targeted efforts to improve conditions and significant reductions in highway fatalities resulted in a slight improvement in the roads grade to a D this year. However, forty-two percent of America's major urban highways remain congested, costing the economy an estimated \$101 billion in wasted time and fuel annually. While the conditions have improved in the near term, and federal, state, and local capital investments increased to \$91 billion annually, that level of investment is insufficient and still projected to result in a decline in conditions and performance in the long term. Currently, the Federal Highway Administration estimates that \$170 billion in capital investment would be needed on an annual basis to significantly improve conditions and performance.

#### Transit



The grade for transit remained at a D as transit agencies struggled to balance increasing ridership with declining funding. America's public transit infrastructure plays a vital role in our economy, connecting millions of people with jobs, medical facilities, schools, shopping and recreation, and it is critical to the onethird of Americans who do not drive cars. Unlike many U.S. infrastructure systems, the transit system is not comprehensive, as 45% of American households lack any access to transit, and millions more have inadequate service levels. Americans who do have access have increased their ridership 9.1% in the past decade, and that trend is expected to continue. Although investment in transit has also increased, deficient and deteriorating transit systems cost the U.S. economy \$90 billion in 2010, as many transit agencies are struggling to maintain aging and obsolete fleets and facilities amid an economic downturn that has reduced their funding, forcing service cuts and fare increases.

# PUBLIC FACILITIES

#### Public Parks and Recreation



The popularity of parks and outdoor recreation areas in the United States continues to grow, with over 140 million Americans making use of these facilities a part of their daily lives. These activities contribute \$646 billion to the nation's economy, supporting 6.1 million jobs. Yet states and localities struggle to provide these benefits for parks amid flat and declining budgets, reporting an estimated \$18.5 billion in unmet needs in 2011. The federal government is also facing a serious challenge as well since the National Park Service estimates its maintenance backlog at approximately \$11 billion. The grade for parks remained unchanged at a C-.

#### Schools



Almost half of America's public school buildings were built to educate the baby boomers – a generation that is now retiring from the workforce. Public school enrollment is projected to gradually increase through 2019, yet state and local school construction funding continues to decline. National spending on school construction has diminished to approximately \$10 billion in 2012, about half the level spent prior to the recession, while the condition of school facilities continues to be a significant concern for communities. Experts now estimate the investment needed to modernize and maintain our nation's school facilities is at least \$270 billion or more. However, due to the absence of national data on school facilities for more than a decade, a complete picture of the condition of our nation's schools remains mostly unknown. Schools received a D again this year.

# CONCLUSION

We know that investing in infrastructure is essential to support healthy, vibrant communities. Infrastructure is also critical for long-term economic growth, increasing GDP, employment, household income, and exports. The reverse is also true – without prioritizing America's infrastructure needs, deteriorating conditions can become a drag on the economy.

We need a first class infrastructure system – transport systems that move people and goods efficiently and at a reasonable cost by land, water and air. We need transmission systems that deliver reliable, low-cost power from a wide range of energy sources. And we need water systems that drive industrial processes as well as the daily functions in our homes.

We must commit today to make our vision of the future a realityan American infrastructure system that is the source of our prosperity.